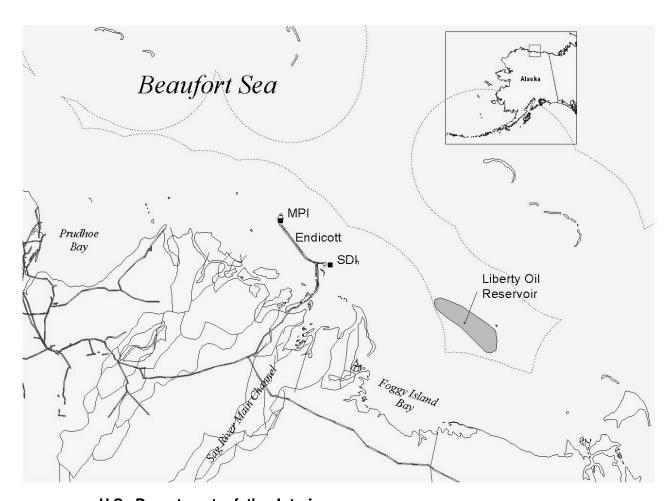


## Liberty Development and Production Plan Ultra Extended Reach Drilling From Endicott - Satellite Drilling Island (SDI)

**Environmental Assessment** 







## Liberty Development and Production Plan Ultra Extended Reach Drilling From Endicott - Satellite Drilling Island (SDI)

**Environmental Assessment** 

Lead Agency:

Minerals Management Service, Department of the Interior

Cooperating Organizations:

US Army Corps of Engineers, Department of Defense State of Alaska, Department of Natural Resources British Petroleum Exploration (Alaska), Inc.

## Finding of No Significant Impact (FONSI)

In accordance with the National Environmental Policy Act (NEPA) of 1969, as amended, the Minerals Management Service (MMS) prepared an Environmental Assessment (EA) on British Petroleum Exploration (Alaska), Inc's (BPXA) proposed Liberty Development and Production Plan (DPP) Ultra Extended Reach Drilling (uERD) Project from Endicott Satellite Drilling Island (SDI). The proposed action consists of drilling six development wells from an expansion of the SDI to produce oil reserves from the Liberty prospect underlying BPXA's outer continental shelf (OCS) leases. The EA is dated October 2007.

The proposed Liberty development wells will be drilled from the existing Endicott industrial complex located in State of Alaska waters. Due to the location, and use of uERD, many potentially adverse impacts to the human environment are mitigated. Compared to the original Liberty project for which an Environmental Impact Statement was prepared in 2002, the current proposed action from Endicott industrial complex, has no subsea sales-oil pipeline; does not require construction of a new "stand-alone" offshore gravel island for drilling/processing; and will require 17 fewer development wells.

Based on the environmental assessment, MMS Alaska Region has determined that the proposal will not have significant effects on the quality of the human environment (40 CFR 1508.27).

Preparation of an environmental impact statement is not required.

Deborah Cranswick

Chief, Environmental Assessment Section

MMS, Alaska OCS Region

Cleveland J. Cowles

Regional Supervisor, Leasing & Environment

Carlo

MMS, Alaska OCS Region

Date

\_i1/5/07

11/5/07

Date

## **FOREWORD**

This Environmental Assessment (EA) is based primarily on information provided to the Minerals Management Service (MMS) by BP Exploration (Alaska) Inc. (BPXA) on their proposed Liberty Development Project.

The Council on Environmental Quality (CEQ) encourages agencies to use environmental information prepared and submitted by the applicant, if appropriate. CEQ's stated intent at 40 CFR 1506.5(a) is "that acceptable work not be redone, but that it be verified by the agency." Per 40 CFR 1506.5(a):

- (a) *Information*. If an agency requires an applicant to submit environmental information for possible use by the agency in preparing an environmental impact statement, then the agency should assist the applicant by outlining the types of information required. The agency shall independently evaluate the information submitted and shall be responsible for its accuracy. If the agency chooses to use the information submitted by the applicant in the environmental impact statement, either directly or by reference, then the names of the persons responsible for the independent evaluation shall be included in the list of preparers (Sec. 1502.17). It is the intent of this paragraph that acceptable work not be redone, but that it be verified by the agency.
- (b) *Environmental assessments*. If an agency permits an applicant to prepare an environmental assessment, the agency, besides fulfilling the requirements of paragraph (a) of this section, shall make its own evaluation of the environmental issues and take responsibility for the scope and content of the environmental assessment.

Under a Memorandum of Understanding and consistent with CEQ regulations, the MMS, the U.S. Army Corps of Engineers, and the State of Alaska Department of Natural Resources worked closely with BPXA and its contractors to ensure that the Environmental Impact Analysis (EIA) submitted with the Development and Production Plan (DPP) included as much of the information as possible needed for the National Environmental Policy Act (NEPA) analyses prepared by the Cooperating Agencies. The EIA was designed to provide the necessary environmental information to support agencies' decisionmaking for permits required for the project.

The primary source of the information in this EA is the EIA submitted by BPXA to MMS on April 25, 2007. The information included in the EIA was reviewed and verified by MMS, U.S. Army Corps of Engineers, and State of Alaska Department of Natural Resources. Much of the information in the EIA was taken directly from the 2002 Liberty Final Environmental Impact Statement (EIS). This EA tiers from the 2002 Liberty Final EIS and summarizes and incorporates by reference additional information from the EIS. While this EA adopts major sections of the EIA, MMS also updated and expanded on the information provided in the EIA, as needed. The conclusions in the EA reflect the MMS analysts' conclusions based on MMS's

significance thresholds and consideration of additional required mitigation measures developed subsequent to submission of the DPP and EIA.

Alternatives to the proposed action described in Section 1 of the EIA were developed by BPXA and are the alternatives analyzed in this EA as required by the:

- National Environmental Policy Act (NEPA) (40 CFR 1502.14);
- Regulations of the MMS (30 CFR 250.261);
- Regulations of the U.S. Army Corps of Engineers (33 CFR 325 Appendix B), and
- ➤ U.S. Environmental Protection Agency 404(b)(1) Guidelines (40 CFR 230).

The EIA contained the following major components:

- ➤ Summary of the project as proposed in *Liberty Development Project Development and Production Plan* and alternatives considered;
- ➤ Description of the affected environment, including physical, biological, and sociocultural components;
- > Assessment of the environmental consequences of the proposed project and alternatives;
- ➤ Mitigative measures incorporated into the proposed project, including compliance with lease-sale stipulations; and
- Summary list of consultation and coordination with agencies and the public.

# List of Acronyms

## LIST OF ACRONYMS

AAC Alaska Administrative Code AAQS Ambient Air Quality Standards

ACS Alaska Clean Seas

ADCEC Alaska Department of Community and Economic Development

ADEC Alaska Department of Environmental Conservation

ADF&G Alaska Department of Fish and Game
ADNR Alaska Department of Natural Resources

ADOR Alaska Department of Revenue
AEWC Alaska Eskimo Whaling Commission
AHRS Alaska Heritage Resources Survey

Al Aluminum

ANCSA Alaska Native Claims Settlement Act

ANIMIDA Arctic Nearshore Impact Monitoring in the Development Area

ANS Alaska North Slope

ANWR Arctic National Wildlife Refuge

AOGCC Alaska Oil and Gas Conservation Commission

API American Petroleum Institute

As Arsenic

ASDP Alpine Satellite Development Plan ASOS Automatic Surface Observing System ASRC Arctic Slope Regional Corporation

Ba Barium

BA Biological Assessment

BACT Best available control technology

BAT Best available technology

bbl Barrel(s)
Be Beryllium

BLM Bureau of Land Management BMP Best management practice

BO Biological Opinion BOP Blowout preventer bpd Barrels per day

BPXA BP Exploration (Alaska) Inc.
CAA Conflict Avoidance Agreement

CaCO<sub>3</sub> Calcium carbonate

canimidal Continuation of Arctic Nearshore Impact Monitoring in the Development

Area

CBD Centers for Biological Diversity

CBS Chukchi-Beaufort Seas (stock of polar bears)

CCP Central Compression Plant

Cd Cadmium

CDOM Colored dissolved organic matter
CEQ Council on Environmental Quality
CFR Code of Federal Regulations

cfs Cubic feet per second

cm Centimeter(s)

cm/yr Centimeter(s) per year

Co Cobalt

CO Carbon monoxide CO<sub>2</sub> Carbon dioxide

COY cubs of the year (polar bears)

Cr Chromium

CRA Corrosion Resistant Alloy

Cu Copper dB Decibel

 $\begin{array}{ll} dB \; Re \; 1 \mu Pa & Decibel \; re \; 1 \; microPascal \\ DOC & Dissolved \; organic \; carbon \end{array}$ 

DOT U.S. Department of Transportation DPP Development and Production Plan

DS-11 Dive Site 11

EA Environmental Assessment EEZ Exclusive Economic Zone EFH Essential Fish Habitat

EIA Energy Information Administration and Environmental Impact Assessment

EIS Environmental Impact Statement

EOR Enhanced oil recovery

EPA U.S. Environmental Protection Agency

ERA Environmental Resource Area

ERD Extended reach drilling
ERL Effects Range-Low
ERM Effects Range-Median
ESA Endangered Species Act

Fe Iron

FEIS Final environmental impact statement

FG Fracture gradient FR Federal Register

FSA Facility Sharing Agreement

ft foot/feet

FTE Full-time equivalent FWS Fish and Wildlife Service

FY Fiscal Year g Gram gal Gallon g/m<sup>2</sup> Grams per square meter

GNOME General NOAA Operational Modeling Environment

GPB Greater Prudhoe Bay gpd Gallons per day

GPS Global Positioning System

H<sub>2</sub>S Hydrogen sulfide

HAZWOPER Hazardous waste operations

Hg Mercury hr Hour

H<sub>sat</sub> Saturating irradiance

HSE Health, safety, and environmental

Hz Hertz

ICAS Inupiat Community of the Arctic Slope

In inch(es)

IOPs Inherent optical properties IRA Indian Reorganization Act

ISER Institute of Social and Economic Research

IUCN/SSC World Conservation Union/Species Survival Commission

kg Kilogram

KIC Kaktovik Iñupiat Corporation

km Kilometer

km<sup>2</sup> Square kilometer

kt Knot(s)

KSOPI Kuukpikmiut Subsistence Oversight Panel, Inc.

1 Liter

LCU Lower Cretaceous Unconformity

LOA Letter of Authorization

LoSal<sup>TM</sup> A trademark of BP p.l.c., associated with a BP process to produce low-salinity

water for enhanced oil recovery

m Meter(s)

m/sec meter(s) per second
m³ Cubic meter(s)
mb Millibar(s)
mg Milligram(s)

mi mile(s)

MHHW Mean higher high water MLLW Mean lower low water

mm Millimeter(s)
MMbbl Million barrels

MMPA Marine Mammal Protection Act MMS Minerals Management Service

Mn Manganese

MOU Memorandum of understanding

mph mile(s) per hour

MPI Main Production Island MPFM Multi phase flow meter MSA Magnuson-Stevens Fishery Conservation and Management Act of 1996

MSDS Material safety data sheet

MSL Mean sea level

MWD Measurement while drilling

NACE National Association of Corrosion Engineers

NCDC National Climatic Data Center NEPA National Environmental Policy Act

NESHAPs National Emission Standards for Hazardous Air Pollutants

NGLs Natural gas liquids

NMFS National Marine Fisheries Service

Ni Nickel

NO<sub>2</sub> Nitrogen dioxide NOx Nitrogen oxides

NOAA National Oceanic and Atmospheric Administration

NOS National Ocean Service

NPDES National Pollutant Discharge Elimination System

NPR-A National Petroleum Reserve-Alaska

NRC National Research Council NSB North Slope Borough

NSBSAC North Slope Borough Science Advisory Committee

NSPS New Source Performance Standards

NTU Nephelometric turbidity units

O<sub>3</sub> Ozone

OCS Outer continental shelf

OCSEAP Outer Continental Shelf Environmental Assessment Program

OCSLA OCS Lands Act

ODPCP Oil Discharge Prevention and Contingency Plan
OHA Office of History and Archaeology (ADNR)

OHMP Office of Habitat Management and Permitting (ADNR)

OR&R Office of Response and Restoration (NOAA)
OSHA Occupational Safety and Health Administration

OSRP Oil Spill Response Plan OSRA Oil-Spill-Risk Analysis

PAH Polynuclear aromatic hydrocarbons PAR Photosynthetically active radiation

Pb Lead

PBSG Polar Bear Specialists Group
PFFR Photon flux fluence rate
PHC Petroleum hydrocarbons

PM<sub>2.5</sub> Very fine particulate matter with an aerodynamic diameter less than or equal

to a nominal 2.5 micrometers

PM<sub>10</sub> Particulate matter with an aerodynamic diameter less than or equal to a

nominal 10 micrometers

ppb Parts per billion
ppm Parts per million
ppt Parts per thousand

PS-1 Pump Station 1

**PSD** Prevention of Significant Deterioration

Pounds per square inch psi

Pounds per square inch absolute psia Pounds per square inch gauge psig

Regional Supervisor, Field Operation RS/FO

**RTE** Radiative transfer equation **SAW** Sensitive Areas Workgroup

Sb Antimony

SBS Southern Beaufort Sea (stock of polar bears) scf/stb Standard cubic feet per stock tank barrel

scfd Standard cubic feet per day

SD Standard deviation Satellite Drilling Island SDI

**SHPO** State Historic Preservation Officer

 $SO_2$ Sulfur dioxide

S/T Steranes and triterpanes **STP** Seawater treatment plant

T Transmissivity

**TAPS** Trans-Alaska Pipeline System

TDS Total dissolved solids

Tl Thallium

**TLUI** Traditional Land Use Inventory

TOC Total organic carbon

**TPHC** Total petroleum hydrocarbons

**TSS** Total suspended solids true vertical depth sub sea **TVDSS** TVP True vapor pressure

uERD Ultra extended reach drilling

Microgram μg

uERD Ultra Extended Reach Drilling UIC Ukpeagvik Iñupiat Corporation

U.S. Coast Guard **USCG** 

USDOI U.S Department of Interior **USGS** U.S. Geological Survey

V Vanadium Yard(s) yd

yd<sup>2</sup>` Yard(s) square

Year yr Zinc Zn

3D 3-dimensional (seismic surveys)

Less than < Greater than >

 $\leq$ Less than or equal to Equal to or greater than  $\delta^{13}$ C Stable carbon isotope

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## **Section 1**

**Project Summary** 

## 1. PROJECT SUMMARY

### 1.1 PURPOSE OF THE PROPOSED ACTION

In April 2007, BP Exploration (Alaska) Inc. (BPXA) submitted a Development and Production Plan (DPP) to the Minerals Management Service (MMS), for the Liberty Satellite Drilling Island (SDI) Project, as required under 30 CFR 250.204. On October 15, 2007, BPXA submitted a modification to the April 2007 DPP. Specifically, the modification outlined redesign of the gravel mine site, which is adjacent to the existing Duck Island Mine Site; upgrade of the Sagavanirktok River bridge superstructure, versus replacement of the entire bridge; and the bridge design basis/preliminary construction plan.

Previously, in February 1998, BPXA submitted a DPP to MMS for Liberty, as required under 30 CFR 250.204. The 1998 DPP proposed to develop the Liberty oil field from a gravel island constructed on the Outer Continental Shelf (OCS). The proposed project included a manmade offshore gravel island, processing facilities located on the island, an offshore buried pipeline, and an onshore elevated pipeline that would connect the island facilities to the Badami Pipeline, an onshore gravel mine, and onshore and offshore ice roads.

The Liberty (SDI) Project is subject to the Federal, State, and local approvals, as identified in Section 1.3 of the *Liberty Development and Production Plan*, which provides a comprehensive description of the proposed project, including all the information required under 30 CFR 250.241-262. An environmental impact analysis (EIA) document was submitted as an attachment to the DPP as required by 30 CFR 250.227. BPXA met the terms of 30 CFR 250.250 through reference to the existing State- and MMS-approved Endicott Oil Discharge Prevention and Contingency Plan (ODPCP) in accordance with 30 CFR 254.53.

The Liberty Development Project design and scope have evolved from an offshore standalone development in the OCS (production/drilling island and subsea pipeline), as described in the 2002 FEIS, to use of existing infrastructure involving an expansion of the Endicott SDI. This project evolution reflects a number of factors including environmental mitigation, advances in ultra-extended-reach drilling (uERD) technology, use of depth-migrated 3-dimensional (3D) seismic data, and advances in reservoir modeling among others.

This EA describes the current Liberty (SDI) Project, discusses the affected environment, and evaluates the potential direct, indirect, and cumulative impacts of the proposed action and alternatives.

#### **1.2 NEED**

The Outer Continental Shelf Lands Act (OCSLA) identifies the OCS as a vital natural resource reserve that should be made available for expeditious and orderly development. Consistent with the Act, the purpose of the Liberty (SDI) Project is to recover oil from the Liberty

oil field for production and transport of sales-quality oil to the Trans-Alaska Pipeline System (TAPS).

U.S. oil production is expected to decline over the next 2 decades. As a result, the U.S. will increasingly depend on oil imports from foreign producers. To reverse this trend, the U.S. Energy Policy encourages and facilitates domestic oil production. The Liberty field contains large energy reserves with potential recoverable reserves of up to 105 million barrels (MMbbl) of oil and up to 78.5 billion cubic feet of natural gas (including natural gas liquids [NGLs], but excluding carbon dioxide). Production from the Liberty field, therefore, will help achieve U.S. energy goals by satisfying demand for domestic oil and by decreasing U.S. dependence on foreign oil.

The Liberty (SDI) Project also will provide economic benefits to the Federal Government, the State of Alaska, and the North Slope Borough (NSB). Alaska will benefit directly from the infusion of new capital into the economy and the creation of jobs. Over the life of the project, additional benefits will accrue to the State through the State's share of the Federal royalty, the State corporate income tax, and ad valorem tax, some of which also will accrue to the NSB. This benefit will occur at a time when State revenue, heavily dependent on production from the large North Slope oil fields, is declining. The Liberty (SDI) Project will help mitigate the severity of the decline to the State of Alaska and to the U.S.

## 1.3 SUMMARY PROJECT DESCRIPTION

A detailed description of the proposed Liberty (SDI) Project may be found in the Liberty DPP, and the EIA is an attachment to the DPP. Following is a summary of the project.

The Liberty prospect is located about 5.5 miles (mi) offshore in about 20 feet (ft) of water and approximately 5 to 8 mi east of the existing Endicott SDI (Figure 1-1). To take advantage of the infrastructure at Endicott, BPXA has elected to drill the uERD wells from the SDI by expanding the island by approximately 20 acres to support Liberty drilling. Liberty is one of the largest undeveloped light-oil reservoirs near North Slope infrastructure. BPXA estimates the Liberty (SDI) Project could recover approximately 105 MMbbl of hydrocarbons by waterflooding and using the *LoSal*<sup>TM</sup> enhanced oil recovery (EOR) process (*LoSal*<sup>TM</sup> is a trademark of BP p.l.c.).

The development drilling program will include one to four producing wells and one or two water injection wells. No well test flaring is planned for this drilling program. Production from the Liberty uERD project will be sent by the existing Endicott production flowline system from the SDI to the Endicott Main Production Island (MPI) for processing. The oil would then be transported to the TAPS via the existing Endicott sales-oil pipeline. Produced gas will be used for fuel gas and artificial lift for Liberty, with the balance being reinjected into the Endicott reservoir for enhanced oil recovery. Water for waterflooding will be provided via the existing produced-water injection system available at the SDI. This supply will be augmented by treated seawater if needed from the Endicott Seawater Treatment Plant. The *LoSal*<sup>TM</sup> EOR process will be employed during a portion of the flood and will be supplied by a *LoSal*<sup>TM</sup> facility constructed on the MPI.

Associated onshore facilities to support this project will include upgrade of the existing West Sagavanirktok River Bridge, ice road construction, and development of a new permitted mine site adjacent to the Endicott Road to provide gravel for expanding the SDI. Existing North Slope infrastructure also will be used to support the project.

All wells for this project will be outside current industry performance for this depth. As a result, the state-of-the-art of uERD must be advanced. BPXA first plans to drill a single well to ensure that such drilling is feasible. If that well is successful and the technology is proven, then BPXA will proceed with drilling additional wells and installing new facilities to complete the project as described in this document

#### 1.4 DEVELOPMENT ALTERNATIVES

For purposes of the EIA submitted with the DPP, BPXA examined the impacts of three development alternatives in addition to the SDI expansion:

- The offshore, stand-alone drilling island evaluated in the 2002 FEIS;
- A drilling pad at Point Brower, with processing at Endicott; and
- A drilling pad near the Kadleroshilik River with processing at Badami.

Figure 1-2 shows these alternatives, which are discussed briefly below. Table 1-1 presents of a comparison of the proposed SDI expansion with these three alternatives in terms of major project components. A brief description of each alternative is provided below.

## 1.4.1 Offshore Island Project

BPXA's originally proposed Liberty Project involved a self-contained offshore drilling operation with processing facilities on an artificial gravel island with a buried sales oil pipeline to shore to connect with the Badami sales oil pipeline for shipment to the TAPS. The island would have been located in Foggy Island Bay in 22 ft of water about 6 mi offshore and 1.5 mi west of the abandoned Tern Island.

Infrastructure and facilities necessary to drill wells and process and export 65,000 barrels (bbl) of oil per day to shore would be installed on the island. The project involved 14 producing wells, 6 water injection wells, 2 gas injection wells (1 of which would be preproduced), and 1 disposal well (23 total) at a wellhead spacing of 9 ft. Space for up to 40 well slots would be provided. Produced gas would be used for fuel gas and artificial lift, with the balance being either reinjected or exported for use in an EOR program at the nearby Badami Unit. Seawater would be treated and used to waterflood the Liberty reservoir. Produced water would be commingled with treated seawater and injected as waterflood. A 12-inch (in) sales-oil pipeline would be built to transport crude oil to the Badami sales-oil pipeline, and a 6-in products pipeline would import fuel gas for drilling and start-up activities to Liberty from the Badami products pipeline prior to first Liberty production, and would then export product to the Badami pipeline after startup. The offshore portion of the pipelines would be approximately 6.1mi long. The overland portions will be approximately 1.5 mi long to a tie-in point with the Badami pipeline system.

Associated onshore facilities to support this project would include use of existing permitted water sources, ice road and ice pad construction, and development of a gravel mine site in the Kadleroshilik River floodplain. In addition, existing North Slope infrastructure would be used in support of this project.

In accordance with the National Environmental Policy Act (NEPA), MMS prepared the 2002 *Liberty Development and Production Plan Final Environmental Impact Statement* (USDOI, MMS, 2002). The FEIS analyzed the environmental impact as well as the impacts associated with modifying five project components (island location and pipeline route, pipeline design, upper slope protection system, gravel mine site, and pipeline burial depth). The proposed project

was compared to three alternatives consisting of combined project components. In addition, the FEIS evaluated the effectiveness of potential mitigating measures and cumulative impacts resulting from the BPXA proposal and the alternatives.

## 1.4.2 Point Brower Drilling Pad

This alternative would involve building a new gravel pad onshore at Point Brower to access the Liberty reservoir by means of uERD. A 15.2-mi-long pipeline would be built from the pad to the Endicott facilities on the MPI, where the oil would be processed for shipment in the Endicott sales oil line. The project would also involve construction of a 7.3-mi-long gravel road to connect the pad to the existing Endicott Road to provide the necessary logistical support for the uERD wells.

#### 1.4.3 Kadleroshilik Pad

This alternative would involve a new gravel pad onshore near the mouth of the Kadleroshilik River to access the Liberty reservoir by means of uERD. An 11.5-mi-long pipeline would be built from the pad to the existing Badami facilities, where the three-phase fluid would be processed to ship oil through the Badami sales oil pipeline. A gravel road 15.2 mi long would be constructed from the pad to the Endicott Road to provide for necessary logistical support.