

# **Marine Minerals Program**

# 30 CFR 583: Negotiated Noncompetitive Agreements for the Use of Sand, Gravel, and/or Shell Resources on the Outer Continental Shelf







Paul O. Knorr, PhD

Marine Minerals Division

Office of Strategic Resources

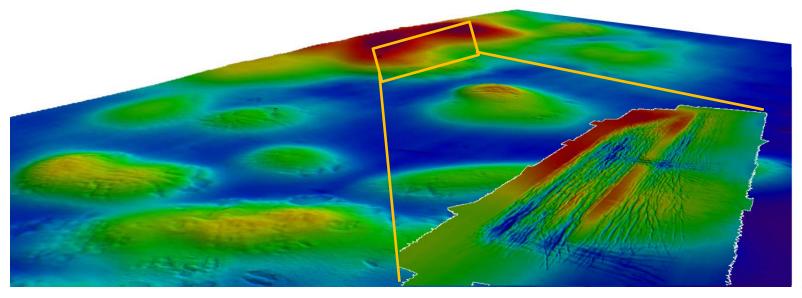
Sand Management Working Group
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## Legal Framework

- BOEM's authority under Outer Continental Shelf Lands Act ("OCLSA", § 8(k) as amended in 1978 and 1999)
- 30 CFR 583 was published on 10/3/17, effective as of 12/3/17.







## **Legal Framework**

Outer Continental Shelf Lands Act (OCSLA) (43 U.S.C. 1331, et. seq.)

Public Law 103-426 (43 U.S.C. 1337(k)(2)) (1994): Amended OCSLA to allow BOEM to negotiate, on a *noncompetitive* basis the rights to OCS sand, gravel, or shell resources for (1) beach nourishment, shore protection, wetlands restoration projects undertaken by a federal, state, or local government agency or (2) use in construction projects authorized or funded by the Federal Government

A 1999 Amendment: Prohibits BOEM from charging Federal, state, and local governments a fee for OCS sand









#### Qualifications

#### 30 CFR Part 583

Creates a new part 583 ("Negotiated Noncompetitive Agreements for the Use of Sand, Gravel, and/or Shell Resources on the Outer Continental Shelf") in Title 30 ("Mineral Resources") of the Code of Federal Regulations (CFR) to address the use of Outer Continental Shelf (OCS) sand, gravel and shell resources



#### <u>for</u>

- shore protection
- beach restoration, or
- coastal wetlands restoration projects

#### bv

- Federal,
- State, or
- local government agencies,
- ...or for use in construction projects
  - authorized by the Federal Government,
  - or funded in whole or in part by the Federal Government.





#### **Negotiated Noncompetitive Agreements (NNA)**

# 3 Types of Agreements Are Used to Convey Sand and Gravel Noncompetitively

- 2-Party Memorandum of Agreement (MOA)
  - An Agreement negotiated between <u>Another Federal Agency</u> and <u>BOEM</u>
- 3-Party Memorandum of Agreement (MOA)
  - An Agreement negotiated between a <u>Locality</u> (State, county, city, parish etc.), <u>Another Federal Agency</u> (typically USACE) and <u>BOEM</u>. USACE Civil Works.
- 2-Party Lease
  - An Agreement negotiated between a <u>Locality</u> (State, county, city, parish etc.) and <u>BOEM</u>. USACE Regulatory involvement (e.g., CWA 404).

Each project is unique, having different parties involved, different environmental and leasing concerns, because of this each Agreement is for a one-time use. Typically for three years. Extensions may be granted.



#### **NNA Overview**

- Agreements are negotiated on a case-bycase basis and specify, at a minimum:
  - Who may use the OCS sand/gravel/shell
  - Terms, conditions, and stipulations
  - Location, type, and volume of OCS resources
- Agreements are not exclusive
- Typically issued for 2 or 3 years
- Can be amended





## Submitting a Request

#### Requests must.

- Be written
- Describe the applicants and contact information
- Provide a detailed project description
- Explain how it qualifies
- Include description and maps of borrow area and placement site...many specific items
- Potential conflicts
- Environmental information and plan
- Timeline
- List required permits and status
- Describe potential CZM/state/local/statutory inconsistencies
- Explain authorization and funding





## **Project Qualification**

- The BOEM Marine Minerals Division will determine if the application is complete within 15 business days of receipt (if not, MMD will request additional information)
- BOEM will provide written notice of qualification
- BOEM next evaluates project
  - Federal/state/local/tribal coordination
  - Technical and NEPA adequacy





#### **Negotiation**

- If BOEM decides to enter into a Negotiated Noncompetitive Agreement (NNA)
  - Terms and conditions will be negotiated with applicant
  - Draft NNA will be reviewed by applicant
  - BOEM considers comments and suggestions
  - NNA is finalized ("surnamed")
  - Applicants sign NNA, then BOEM countersigns to execute
  - Applicant will receive copy of NNA
- If BOEM decides not to enter into an NNA, reason will be given and applicant may ask BOEM <sub>a</sub> Director for reconsideration



#### **Contents of NNA**

- NNAs must include, at a minimum:
  - Agreement number
  - Purpose and authorities
  - Designated and delineated borrow area
  - Project description and timeframe
  - Terms and conditions, reporting requirements, environmental mitigations, operating parameters
  - Obligations of all parties
  - Signatures of authorized individuals





#### **NNA Duration**

- NNA becomes effective on the date that the last party (BOEM) signs
- NNA terminates when
  - Time stipulated in agreement expires
  - Project is terminated by BOEM
  - Written notification that sufficient OCS resources have been obtained
- Terms are normally 3 years
  - Not longer than 5 absent extraordinary circumstances
- Can be extended by amendment





## **Amending Agreements**

- BOEM isn't obligated to extend or modify agreements
- Request amendments 180 days in advance
  - BOEM responds within 30 days
  - Similar process to NNA
- Minor modifications may not need amendment; letter from BOEM may suffice
  - Includes <30 day extension</p>





### **Terminating Agreements**

- BOEM's Director may suspend or terminate agreements for a variety of reasons:
  - Obtained by fraud or misrepresentation
  - Noncompliance with NNA terms
  - National security
  - Threat of serious harm to natural or cultural resources, life, property, environment





#### Timeline to Execute NNA

# Can typically be executed within 12 to 18 months of the initial request, subject to:

- Completion of a NEPA review (EA or EIS) and decision document (Finding of No Significant Impact (FONSI) or Record of Decision (ROD))
- Presence of major environmental or multiple-use conflicts
- Regulatory issues
- Completion of the necessary environmental consultations (e.g., Sec. 7 NMFS consultation)
- Project deadlines
- MMP workload commitments

Project scheduling and deadlines are cooperatively developed by BOEM and the Applicant.





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#### Thank You!





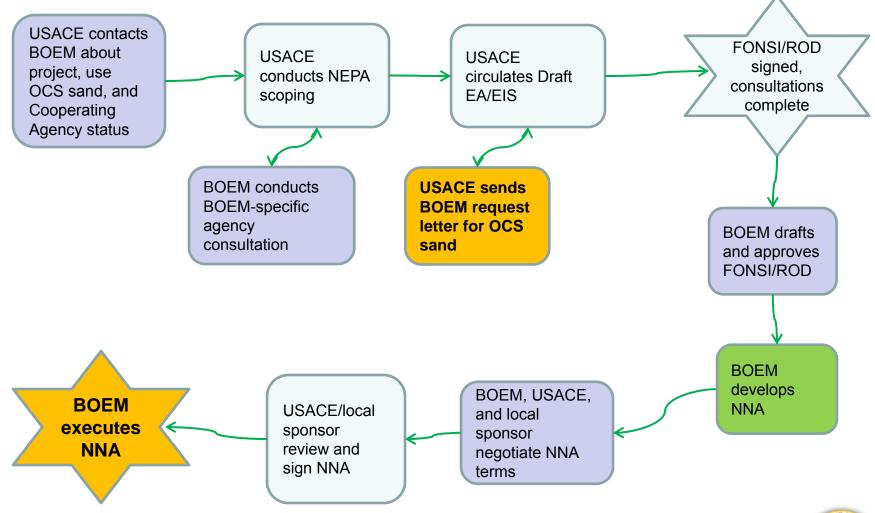


dredgeinfo@boem.gov
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# USACE Civil Works/BOEM Process to Obtain an MOA







# Process for Locality to Obtain a Lease (USACE Regulatory Program)

